Public Consultation Future Development of the Electricity Market

31 March 2015





























Why the consultation?

Scheme of Control Agreements (SCAs)

expire

2018

We need to collectively decide on the future development of the electricity market



Safety



Reliability



Affordability



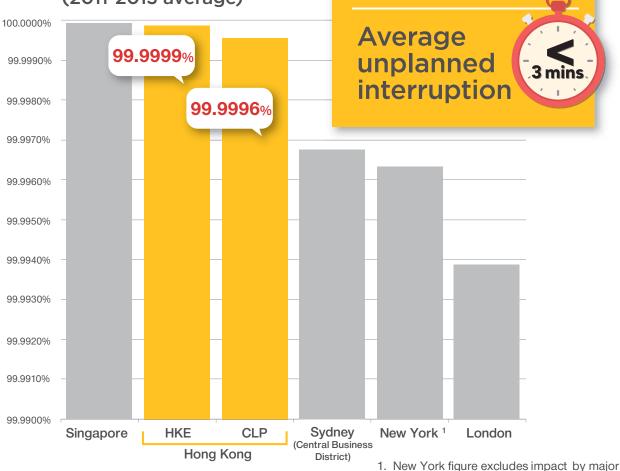
Competition

Where are we now?





Electricity supply reliability (2011-2013 average)



2013

> 99.999%

Reliability

typhoons / storms

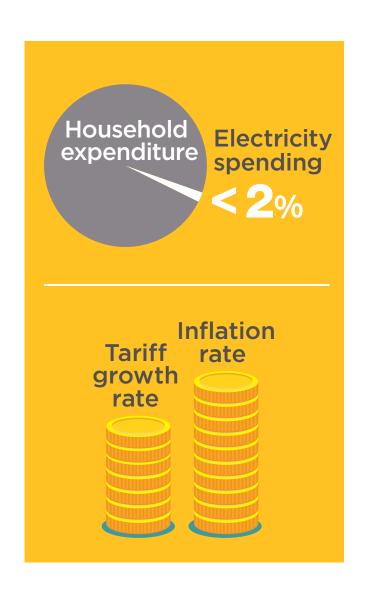
Where are we now?

Affordability

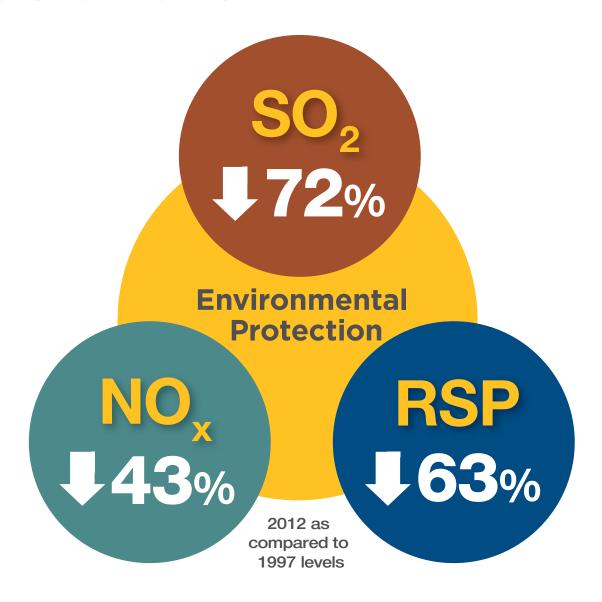
HK\$/KWh 2.5 2.0 **Tariff lower** than many other major cities 1.5 \$1.11 1.0 \$1.00 0.5 0.0 CLP Singapore London Sydney **New York HKE** Hong Kong



- 2. Net tariff in 2015 for Hong Kong
- 3. Tariff and exchange rate at November 2014 for other countries
- 4. The overall average net tariff of CLP and HKE for 2015 is \$1.14 and \$1.35 respectively



Where are we now?



Overseas Experiences





Affordability

- Hard to generalise
- Some higher tariffs

UK

Australia

Singapore





- Capacity drop in the UK
- Crisis in California
- No significant change in Australia and Singapore

Consumer choices

- More choices
- Switch rate varied
- Customer satisfaction varied



Overseas Experiences

Long, complex and evolving process



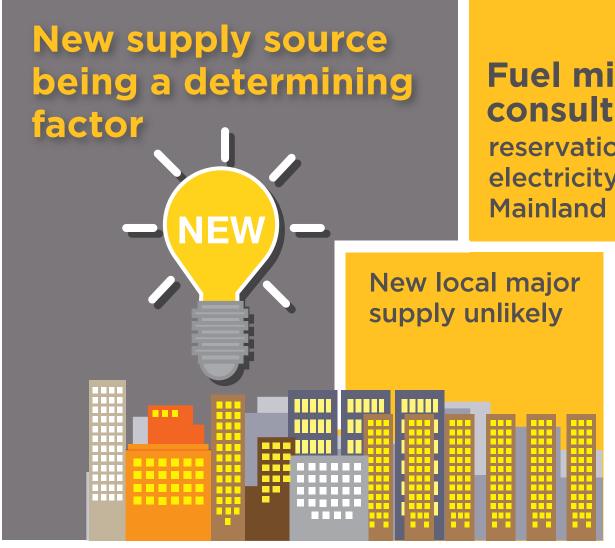
Tariff may not be lower

Reliability, safety or environmental performance may not be better

But more **choices** to consumers – tariff plans, customer services and fuel types

For Hong Kong: Keep goal to introduce competition

Are we ready in 2018?



Fuel mix consultation:

reservation over importing electricity from the Mainland grid at this stage

> **Distributed** generation possible but small



Are we ready in 2018?

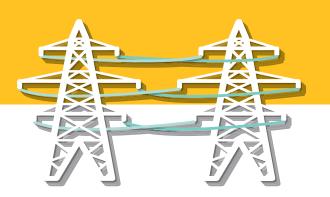
Enhancing interconnection between



No short-term consumer benefits, due to narrowing tariff differential, similar marginal cost of production and substantial investment



Consideration in longer term in the context of better connection with Mainland grid to facilitate introduction of competition



Are we ready in 2018?



Preparatory work to pave the way

Access to the grids

discuss with power companies and conduct joint study on the grid access arrangements for new players

Enhanced interconnection

conduct study
on enhancing
interconnection
with Mainland
and between
local grids

Segregation of generation and transmission/distribution businesses

pursue with the power companies on publishing their segregated cost data

Future Regulatory Arrangement





Contractual arrangement effective less administrative burden and governance costs

To continue this approach but need to consider other regulatory means if it fails to meet our policy objectives, e.g. setting a reasonable tariff, or goal to introduce competition

Future Regulatory Arrangement

Regulatory approach

Rate of Return

incentivises
investment but
concern over possible
overinvestment

Cap regulation (CPI-X)

may help incentivise power companies to improve efficiencies but may result in degradation of reliability and supply quality, difficult to set efficiency gain factors, cost not directly related to local inflation

RoR recommended to continue, mechanisms already in place to mitigate the risk of overinvestment

E.g., turned down capital projects proposed by the two power companies in the DP, reserve margin will drop to 20-30%

Future Regulatory Arrangement

The SCAs have largely been serving us well

Key areas requiring review:

Enhanced transparency and more information



Tightened tariff approval process to cover fuel cost estimates

Permitted rate of return

Duration of 10 years plus an option for the Government to extend it for 10 another 5 years



Improved incentive/penalty scheme to enhance performance

Facilitation of grid connection for renewable energy

Others?

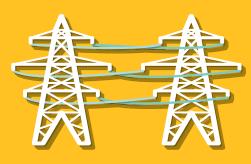
9.99%

8%

6%

Major concern

reliability of grid import



Fuel Mix Consultation

> March-June 2014

Other views



Affordability for using more natural gas

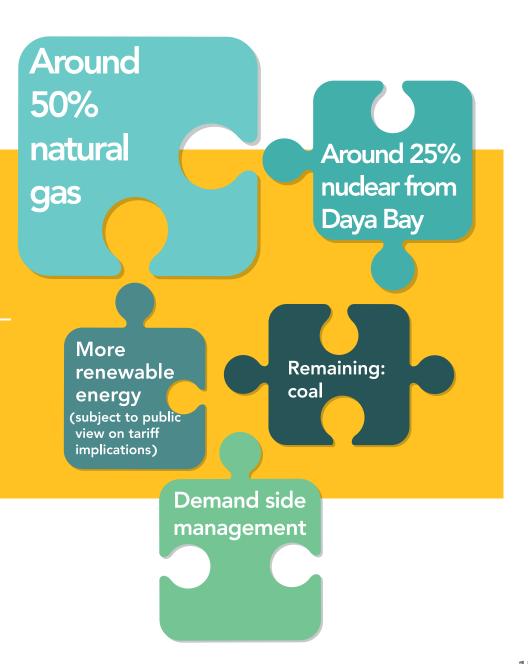


General consensus on promotion of demand side management, some suggested more renewable energy

Over 86,000 submissions received

Majority supported local generation by natural gas

To meet the environmental targets for 2020



Demand Side Management



E.g. Electricity savings target for Government buildings from 2015-16 to 2019-20

Further measures on energy saving to be released soon



Invite public views on measures to adopt in the future contractual arrangement

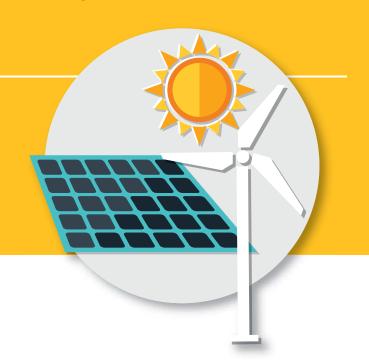


Renewable Energy

Limited scope for large-scale RE due to physical constraints and high cost

Consult the public on acceptance of higher tariff implications

Promote distributed RE through facilitating RE connection to the grids



Next Step

Government adopts an open position

Formulate the regulatory arrangement with regard to public views







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- Q1 How important is choice to you in respect of the supply of electricity? What objectives do you consider should be achieved through introducing competition to the electricity market?
- O2 To what extent do you think the current contractual arrangement by SCAs has allowed us to achieve the energy policy objectives of safety, reliability, affordability and environmental protection, and what problems do you see with this regulatory approach?
- Q3 What is your view on the following areas in the future contractual arrangement (if any) between the Government and the power companies -
 - (a) duration;
 - (b) permitted rate of return;
 - (c) tariff approval mechanism;
 - (d) fuel cost arrangement; and
 - (e) incentive and penalty scheme relating to the performance of the power companies?

What other improvements would you suggest?

- Q4 Should Hong Kong further promote renewable energy despite its higher tariff implications; and if so, about how much (in terms of percentage of your electricity bill) are you prepared to pay?
- What specific requirements would you suggest to be set out in the future contractual arrangement (if any) between the Government and the power companies to encourage the promotion of demand side management and renewable energy by the power companies?
- **Q6** Do you have any other comments and suggestions?

